# HURRICANE MARIA CAPACITY BUILDING PROGRAM



Developing a Preliminary Proposal Budget Evelyn Albino, MBA, CRA











Agenda

- A Budget Definition
- Types of costs:
  - Direct
  - Indirect
- Allowable Costs Defined
- List of unallowable costs
- A Closer View of Direct Costs Categories
- Cost Sharing
- Program Income
- Budget Justification

## What is a budget?

- A budget is the expression of your proposal project in numbers.
- Tells the funder how much it will cost to fund the activities you are proposing.



## How will I know how much to ask?

#### • You must:

- Know the project and activities your organization is proposing
- Get al least three quotes to get a better estimate of costs
- Collect and document each quote
- Choose the most reasonable and appropriate estimate
- ASK for help from the organization's finance or accounting person

## What else you need to know?

- Is Cost sharing required? Types? Comply with fed regulations?
- Are Indirect costs allowed? Or are limited to certain percent or amount?
- Are certain costs/expenses unallowable or limited?
- Are certain costs required/mandatory?
- Maximum and minimum amounts allowed?
- What is the anticipated budget period?

# Types of Costs

Direct Costs	Indirect (F&A) Costs
<ul> <li>Costs that can be identified specifically with a particular sponsored project or activity or than can be directly assigned to such activities relatively easily with a high degree of accuracy.*</li> <li>e.g. compensation to employees working on the award, fringe benefits, materials, travel, equipment</li> </ul>	<ul> <li>Costs incurred for common or joint objectives</li> <li>Costs that cannot be identified readily and specifically with a particular sponsored project.</li> <li>*typical examples of indirect (F&amp;A) for nonprofit organizations:         <ul> <li>depreciation on buildings and equipment,</li> <li>the costs of operating and maintaining facilities,</li> <li>general administration and general expenses, such as the salaries and expenses of executive officers, personnel administration, and accounting</li> </ul> </li> </ul>
* As defined by 2 CFR 200.413	

# Allowable Costs are:

reasonable and necessary,
allocable to sponsored projects,
consistently treated,

 and conform to any federal and institutional limitations or exclusions.

\*Defined 2 CFR 200.403

# Unallowable Costs

- Advertising and public relations
- Alcoholic beverages
- Bad debs
- Charitable contributions, donations
- Commercial air travel in first class
- Development/fundraising costs
- Entertainment costs
- Fines, penalties
- Goods or services for personal use of employees
- Interest

Proposal Costs (200.460)

"Proposal costs are the costs of preparing bids, proposals, or applications on potential Federal and non-Federal awards or projects, including the development of data necessary to support the non-Federal entity's bids or proposals. Proposal costs of the current accounting period of both successful and unsuccessful bids and proposals normally should be treated as indirect (F&A) costs and allocated currently to all activities of the non-Federal entity. No proposal costs of past accounting periods will be allocable to the current period."

Lobbying

https://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title02/2cfr200 main 02.tpl (220.420 to 200.475)

 Personnel •Fringe Benefits Travel Equipment Supplies Contractual Construction •Other

#### **Personnel Costs**



#### **Non-Personnel Costs**



#### DIRECT Costs Typical Budget Categories

## Personnel Costs - Salaries

- Anyone in your organization who will be spending time directly on this project.
  - List the individual's name
  - Position in the organization
  - Annual Base salary
  - How much time will dedicate to this project
  - How much is charged to this project as salary
- Example: A project director for this project earns \$12,000 a year and will dedicate 25% of his/her time to this particular project.
  - ∘ \$12,000 x 25% =\$3,000

# Personnel Costs – Fringe Benefits

#### Obligations you have as an employer

- Common Examples:
  - Social Security 6.2%
  - Medicare 1.45%
  - State Insurance Fund
  - Unemployment Insurance
  - Health plan benefits
  - Retirement
- Fringe benefits are specific for your organization and some of them are mandated by law.

## Non-Personnel Costs: Travel

- Travel should be well identified and justified. Include explanatory calculations in the justification.
  - For example:
  - 10 bus trips x \$100 each = \$1,000
  - Include an explanation as to why these trips are necessary for your project
- Include destination, # travelers, # of trips, duration, etc.
- Travel includes transportation, room, per diem
- Travel must be directly related to the project
- Some sponsors do not allow travel costs



# Non-Personnel Costs: Equipment

#### • Federal definition:

- Equipment means tangible personal property (including information technology systems) having a <u>useful life of more than one year</u> and a perunit acquisition cost which equals or exceeds the lesser of the capitalization level established by the non-Federal entity for financial statement purposes, <u>or \$5,000</u>. (2 CFR 200.33)
- Get Vendor quotes including shipping costs
   Justify need for equipment, and the impact to your project



# Non-Personnel Costs: Supplies

Defined by the federal government as:

- "...materials, supplies and fabricated parts necessary to carry out a federal award" (2 cfr 200.453)
- Get quotes and include any shipping charges if appropriate
- Materials and supplies <u>used for the performance of a Federal</u> <u>award may be charged as direct costs.</u>
- In the specific case of <u>computing devices</u>, charging as direct costs is allowable for devices that are essential and allocable, but not solely dedicated, to the performance of a Federal award.

# Participant Support costs

- Allowed only if clearly stated in the Program announcement
- Are stipends or subsistence allowances, travel allowances, and registration fees paid to or on behalf of participants or trainees (but not employees) in connection with sponsored conferences or training projects.
- These costs are allowable with the prior approval of the awarding agency.

# Subaward or Contract?

#### Subaward

- Is a project partner collaborator
- Programmatic involvement identified as a separate scope of work, budget & organizational approval.
- Have responsibility for programmatic decision making.
- Responsible for compliance to sponsoring agency.
- Have right to publish results.

#### **Contract or Procurement**

- Not involved in programmatic work of project.
- Provides similar services/goods to many different purchasers.
- Not subject to terms & conditions of the sponsoring agency

# Non-Personnel Costs: Contractual

- Includes Contracts for services
- Contractor is not directly responsible to the sponsor but is responsible to you.
- Obtaining competitive bids is recommended when the cost is above \$5,000.
- Sole source contracts must be justified at the time of proposal submission.
- Include the name of contractor, method of selection, period of performance, list and describe the tasks, and basis for costs estimate.

## Non-Personnel Costs: Subawards

- Are used when you collaborate with another organization and share with them the responsibility for project performance.
- Sub-awards are issued to other organizations, not to individuals
- Must be disclosed clearly in the proposal narrative, in the budgets and budget justifications.
- Sub-awardees need to provide: a Statement of Work, a detailed budget & budget justification, authorized organizational Representative (AOR) approval
- Must have an active SAM Registration and be eligible to receive federal funding under the RFP.



## Non-Personnel Costs: OTHER Direct Costs

Includes costs that are not appropriate to include in other cost categories, for example:

- Consultants or Evaluators outside experts
- Space Rental
- Equipment maintenance
- Cost of training
- Support services
- Advertising

## Indirect Costs

 Costs incurred for common or joint objectives, and, therefore, cannot be identified readily and specifically with a particular sponsored project.

#### Indirect Cost Agreement

- Some organizations can negotiate an Indirect Cost Rate with the federal government
- Usually cognizant agency is the Federal agency that grants more funds to the organization

## De minimis Indirect Cost

- Non-federal Grantees that have never negotiated an indirect cost rate may use the **de minimis rate of 10% of** Modified Total Direct Costs (MTDC) (200.414(f))
- Who cannot charge the de minimis rate? A governmental department or agency unit that receives more than \$25 million in direct federal funding

# Modified Total Direct Cost (**MTDC**) (200.68)

- MTDC includes:
  - all direct salaries and wages,
  - applicable fringe benefits,
  - materials and supplies,
  - services,
  - travel,
  - and up to the first \$25,000 of each subaward (regardless of the period of performance of the subawards under the award).

- MTDC excludes:
  - equipment,
  - capital expenditures,
  - charges for patient care,
  - rental costs,
  - tuition remission,
  - scholarships and fellowships,
  - participant support costs and
  - the portion of each subaward in excess of \$25,000.

Direct Costs	Amount
Salaries	50,000
Fringe benefits	5,000
Travel	2,000
Equipment	5,000
Supplies	7,000
Services	1,000
Total Direct Costs	\$70,000

Assuming your institution is eligible to use de minimis rate, Please calculate:

- MTDC base
- The indirect costs

Budget Example MTDC base is:

Indirect cost using the 10% de minimis rate is:

## Cost Sharing or Matching

 Defined as a portion of the project costs <u>not borne</u> by the sponsor, and therefore covered by some other source. Could be in-kind or in cash or provided by third parties.

 Mandatory Cost Sharing -- required by a sponsor as a condition for making an award

 Voluntary Cost Sharing – not required by sponsor but reflected on your budget or proposal. If funded becomes committed cost sharing. (1) Are verifiable from the non-Federal entity's records;

(2) Are not included as contributions for any other Federal award;

(3) Are necessary and reasonable for accomplishment of project or program objectives;

(4) Are allowable under Subpart E—Cost Principles of this part;

(5) Are not paid by the Federal government under another Federal award, except where the Federal statute authorizing a program specifically provides that Federal funds made available for such program can be applied to matching or cost sharing requirements of other Federal programs;

(6) Are provided for in the approved budget when required by the Federal awarding agency;

\*(2 CFR 200.306)

Cost Sharing must meet criteria\*

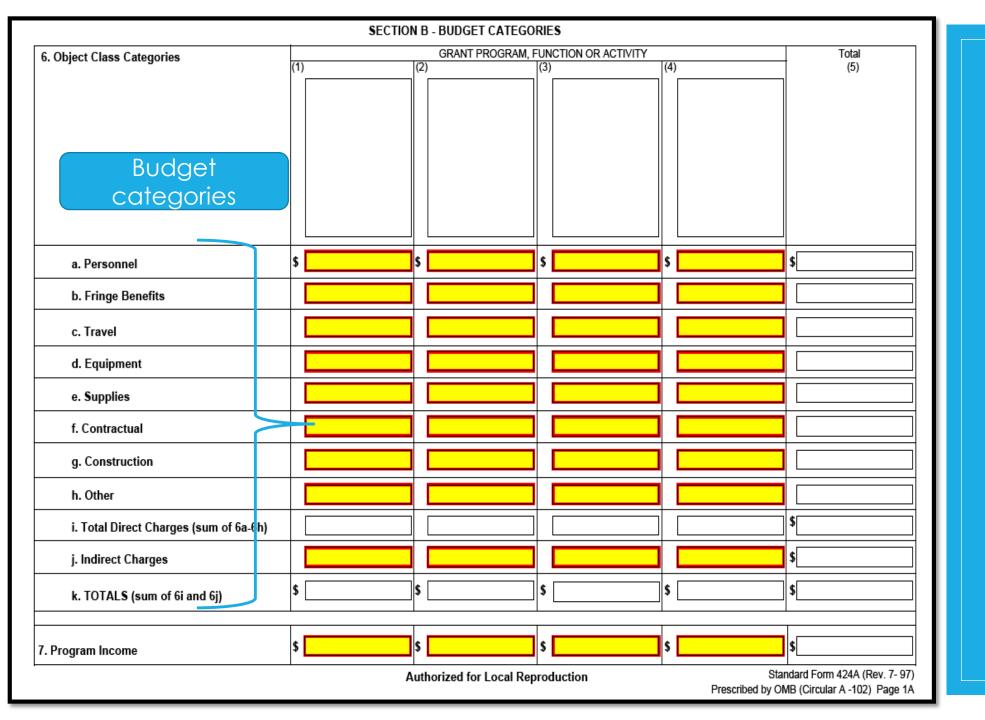
- Quantifiable
- Auditable
- Verifiable
- Necessary and reasonable
- Allowable
- Budgeted

\*(2 CFR 200.306)

# **Budget Justification**

- Explains how costs were calculated.
- Discloses all personnel effort devoted.
- Identifies costs and explains why they are needed.
- Reflects objectives of project..
- Follows the same order as that in the itemized budget or sponsor's budget form.
- Explains Cost Sharing costs if they are budgeted

https://coast.noaa.gov/funding/\_pdf/forms/budget-narrative-guidance-for-NOAA-grants.pdf



#### SF 424A Budget Form

# Program Income – what?

- Is gross income earned by a recipient that is directly generated by a sponsored activity or earned as a result of the award (2 CFR 200.307)
- Must be:
  - Identified
  - Appropriately documented
  - Resulting revenue and expenses properly recorded and accounted for
- Examples: Fees earned from services performed under the project, income from sales, registration fees charged to participants attending conference/workshop, income sales

## Program Income – Tax Implications

- Tax exempt non profits often make money as a result of their activities and use it to cover expenses.
- As long as the activities are associated/related with the nonprofit's purpose, any profit made from them isn't taxable.
- If the profit is from unrelated activities, generally the first \$1,0000 of unrelated income is not taxed, but the remainder is.

## Program Income – Tax Implications

- Be careful because too much unrelated program income could jeopardize your non-profit status.
- In some situations, excessive unrelated business activities can also prompt the IRS to reconsider a nonprofit's 501(c)(3) tax-exempt status.
- To avoid this, a nonprofit should never let its unrelated business activities reach the point where it starts to look like a regular commercial business.

## Summary – Developing a Budget

- READ the NOFO, RFP, Funding announcement for key information.
- Be consistent make sure your budget and proposal match
- All budget items should be related to project objectives
- Do your research and get estimates of your projected costs
- Seek help from your organization's accountant or financial person
- Your budget should fit your proposal
- $\circ\,$  Familiarize yourself with the budget forms required by the sponsor
- Start early and ask questions
- Double check your math

## Rules?



- Compliance with Federal and local rules
- Adherence to sponsor terms and conditions
- Consistent with Sponsor policies
- Prudent management of funds
  - Allowable
  - Allocable
  - Reasonable

## Links to RESOURCES

- <u>https://www.councilofnonprofits.org/omb-uniform-guidance-nonprofits-know-your-rights#\_ftnref14</u>
- <u>https://www.councilofnonprofits.org/tools-resources/unrelated-business-income-taxation</u>
- <u>https://www.councilofnonprofits.org/omb-uniform-guidance</u>
- <u>http://www.professionalgrantwriter.org/grant-writers-work-commission</u>
- <u>https://www.grantwriters.org/ethics-and-commissions</u>
- <u>https://www.irs.gov/pub/irs-pdf/p4221pc.pdf</u>
- <u>https://www.nolo.com/legal-encyclopedia/taxes-nonprofit-corporation-earnings-30284.html</u>
- <u>https://www.nonprofitrisk.org/resources/articles/how-to-lose-your-501c3-tax-exempt-status-</u> <u>without-really-trying/</u>
- <u>https://www.thebalancesmb.com/how-much-unrelated-earned-income-can-a-nonprofit-receive-2501873</u>
- https://osp.finance.harvard.edu/program-income-guidance

# Links to Resources

- <a href="https://grantspace.org/training/courses/introduction-to-project-budgets/">https://grantspace.org/training/courses/introduction-to-project-budgets/</a>
- <u>http://www.mercadolaboral.pr.gov/Construccion\_Tablas/Estadisticas\_Empleo/Est\_Ocup</u> <u>acion.aspx</u>
- <u>https://www.grantadviser.com/budget</u>
- <u>http://www.dhs.state.il.us/page.aspx?item=22085</u>
- <u>https://www.gpo.gov/fdsys/pkg/CFR-2014-title2-vol1/xml/CFR-2014-title2-vol1-sec200-330.xml</u>
- <u>https://osr.northwestern.edu/policies/consistent-costs</u>
- <u>https://www.gpo.gov/fdsys/pkg/CFR-2014-title2-vol1/xml/CFR-2014-title2-vol1-sec200-306.xml</u>
- https://policy.nd.edu/assets/185221/determining allowability of costs 2015.pdf
- <u>https://coast.noaa.gov/funding/ pdf/forms/budget-narrative-guidance-for-NOAA-grants.pdf</u>
- <u>http://finance.umich.edu/system/files/Quick\_Ref\_Guide\_012517\_.pdf</u>

# FOR FURTHER QUESTIONS AND INDIVIDUAL ASSISTANCE: CNDE@UPRM.EDU











